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# **GVB BRCC**

### GM's COMMITTEE FOR ADMINISTRATIVE CONTROL OVER THE BUREAUS' RISK, COMPLIANCE, AND CONTROL ISSUES

# COUNSEL'S REVIEW OF BOARD-ADOPTED BYLAWS, POLICIES AND PROCEDURES AGAINST THE ENABLING ACT, APPLICABLE ADMINISTRATIVE LAW, AND GENERAL CORPORATION LAW

#### INTRODUCTION

GVB has since its early history been sued numerous times because of challenges to the validity of its administrative affairs. In addressing these challenges, the legislature provided in § 9100 that GVB's enabling act is intended "to clarify its legal status, duties, powers and the status of its employees" and organized GVB as a nonstock member corporation that may adopt corporate bylaws from which the agency is to be governed.

According to the GM and DGM, the agency in the recent past has been actively managed and directly governed by its board of directors, which acts with some understanding that it is imbued with plenary power and authority over the affairs of the bureau. Through committees giving directors face to face access to responsible employees, as well as actual or apparent authority residing under bylaws-created, board-level positions and corporate officer positions, the agency's directors had grown accustomed to giving direct instructions to employees to act on any matter coming to the attention of a director, despite express limitations in the enabling act on directors' power to issue directives for employees to act. Additionally, from time to time such customary board practice would lead it to take official action outside of relevant, applicable administrative procedures.<sup>1</sup> The board's reliance on its bylaws-generated plenary authority thus subjects the individual members personally, as well as the bureau, to legal and compliance risks stemming from the bylaws' incongruence with applicable law. All the foregoing is to say that, the legal root cause of these issues

<sup>&</sup>lt;sup>1</sup> For instance, its two recent vacant member selections at the Dec. 9, 2021 and Feb. 24, 2022 board meetings are void because the agency failed to provide an agenda giving reasonable notice of what business will be conducted at the meeting. *See* OGL § 8114.1 (Any action of a public agency taken at a meeting is void and of no effect if the public agency failed to comply with the public notice of agenda matters to be discussed pursuant to § 8107(d) of this Chapter or failed to comply with the broadcasting requirement pursuant to § 8103(d) of this Chapter.). Other, un-noticed votes are likely void, as are the quorums which counted these as elected directors, as well as votes cast by them.

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stems from the board's exercise of bureau powers through its bylaws, which have provisions that are patently inconsistent with the bureau's enabling legislation, applicable administrative law, and applicable corporate law.<sup>2</sup>

This legal review provides analyses, guidance and recommendations stemming of the bylaws' incongruous provisions. The methodology first applies the enabling act, then relevant administrative law, then applicable General Corporation Law (which is specifically permitted in the enabling act) to evaluate the provisions in the bylaws. The evaluation is intended to inform the bureau of the legal issues and risks caused by the bylaws' incongruence so that it may undertake corrective action planning and that the BRCC may oversee corrective actions.

BYLAWS	APPLICABLE LAW	COMMENT
§ 9105. Powers. The Bureau shall have and	The Public Corporation	ADOPTION AND CONSTRUCTION OF
exercise each and all of the following powers:		BYLAWS
	<b>§ 9102. Creation.</b> There is hereby created a public	
(d) Adopt, amend and repeal reasonable by-laws,	corporation to be known as the Guam Visitors	Hierarchy of laws:
and other rules, regulations and directives,	Bureau as hereinafter provided. The corporation	
pursuant to the general corporation laws of the	shall be a non-stock, non-profit membership	1. Enabling Act/Law
Territory of Guam, as may be necessary for the	corporation to be governed in accordance with the	2. Administrative law applicable to
conduct and administration of its activities and the	applicable general corporation laws of the Territory	government agencies
exercise of the powers and performance of the	of Guam, except as provided otherwise by this	3. General Corporation Law (GCL) primarily
duties conferred or imposed upon the Bureau or	Article. No Articles of Incorporation shall be	§§ 2203, 2204, 2209.
the Board by this Article	required; this Article shall be its charter.	

 $<sup>^{2}</sup>$  For example, the bylaws purport to give authority to the board to exercise the bureau's powers. This grant of authority is not consistent with GVB's enabling act, which expresses no powers given to the board unless authorized to a committee created pursuant to § 9105 (k). Bylaws arising from the GCL may not, therefore, create a purpose, power, right, duty, responsibility, or authority that is inconsistent with the enabling law.

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BYLAWS	APPLICABLE LAW	COMMENT
Gen. Corporation Law (GCL) § 2203. Bylaws:		This Review first applies the enabling act, second
<b>Provisions.</b> A corporation may, unless otherwise	The Board	other laws applicable to government agencies, third
prescribed by this Part, in its bylaws prescribe: (1)		the General Corporation Law.
For the time, place, and manner of calling and	§ 9107. Same: Duties. The Board shall: (a)	
conducting regular or special meeting of its	Promote visitor satisfaction with Guam as a tourist	Scope of Bylaws:
directors, and the time and manner of calling and	destination and facilitate the orderly growth and	
conducting regular or special meetings of	maintenance of the visitor industry; (b) Encourage	The enabling law specifically recognizes that
members; (2) The number of members	and support the employment of local residents in	Bylaws may provide what is necessary for (1)
necessary to constitute a quorum for the	job opportunities in the tourism industry. (c) Assist	conduct and administration of activities, (2)
transaction of business at meetings of members;	in the development of adequate tourist facilities and	exercise of powers, (3) performance of duties
(3) The conditions upon which members of	attractions, including local beautification projects;	conferred or imposed on the Bureau or the Board.
nonstock corporations shall be entitled to vote; (4)	(d) Work with other entities to collect, analyze and	
The mode of securing proxies of members and	evaluate pertinent data on the visitor industry	Procedural enactment of Bylaws:
voting them; (5) The qualifications, duties, and	developed by itself, other governmental and private	
compensation of directors, officers, and	agencies and publish and disseminate	Rules and regulations are agency-level
employees; (6) The time for holding the annual	comprehensive statistics and other data on a	promulgations that are made pursuant to the
election of directors and the mode and manner of	monthly, quarterly and yearly basis. Data shall, as	Administrative Adjudication Law (AAL).
giving notice thereof; (7) The manner of election	reasonably available, include the number of visitors,	Directives and board approval authorities are board-
and the term of office of all officers other than	expenditures by visitors, points of origin and	level actions authorized through resolutions passed
directors and those elected by the directors or	destination, hotel occupancy, taxes collected, jobs	upon a vote of 8 or more directors at an Open
trustees; (8) The penalties for violation of bylaws,	created and lost, percentage of U.S. and permanent	Government Meeting. In the absence of a rule or
not exceeding in any case the sum of one hundred	residents employed at all levels in the visitor	regulation: (a) the enabling law controls; (b) the
dollars (\$100.00) (10) Such other matters not	industry, and any and all other relevant information	members/directors may only adopt bylaws and give
otherwise provided for in this Part as may be	related to tourism and the visitor industry.	directives that fall within their respective express
necessary for the proper or convenient transaction	Notwithstanding any other provision of law, all	authorities and duties.
of the business of the corporation	government agencies shall coordinate with the	
	Bureau in providing the data and other information	Bylaws provisions authorized under the GCL:

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BYLAWS	APPLICABLE LAW	COMMENT
<b>§ 2204. Bylaws: Amendment or Repeal.</b> The majority of the members if there be no capital stock, may, at a regular or special meeting duly called for the purpose, amend or repeal any bylaw or adopt new bylaws. [T]wo-thirds (2/3) of the members if there be no capital stock, may delegate to the board of directors the power to amend or repeal any bylaw or to adopt new bylaws;	required herein so as to become an agency source for the dissemination of visitor industry statistics and information; (e) Provide advice and technical assistance to tourism development organizations in planning programs to attract visitors, and develop and disseminate literature for distribution to visitors, and potential visitors to this territory; (f) Cooperate with regional agencies promoting	The GCL's bylaws statutory provisions which are not already in the enabling act include: (a) The time, place, and manner of calling and conducting regular or special meeting of its directors, and the time and manner of calling and conducting regular or special meetings of members; (b) The qualifications, duties, and compensation of directors and officers; (c) The
provided, however, that any power delegated to the board of directors to amend or repeal any bylaw or to adopt new bylaws shall be considered as revoked whenever a majority of the stockholders or the members of the corporation shall so vote at a regular or special meeting.	Micronesia and the Mariana Islands as a tourist destination; (g) Encourage and support local activities, programs and development which would enhance Guam as an attractive tourist destination; (h) Support the marketing of local arts, handicrafts and other manufactured products to visitors; and (i) Encourage local cultural activities for tourist and	time for holding the annual election of directors and the mode and manner of giving notice thereof; (d) The manner of election and the term of office of all officers other than directors and those elected by the directors; (e) The penalties for violation of bylaws, not exceeding in any case the sum of one hundred dollars (\$100.00); and (f) Such other matters not
§ 2209. Directors: How Removed. Directors of a corporation may be removed from office by a vote of two-thirds (2/3) of the members entitled to vote, or, if the corporation be a stock corporation, by the vote of the stockholders holding or representing two- thirds (2/3) of the paid up capital stock entitled to vote: Provided, however, that such removal shall take place either at a regular meeting of	<ul> <li>general public enjoyment.</li> <li>§ 9110. Employment. (a) Pursuant to the provisions of 4 GCA Section 4105, the Board shall establish rules and regulations governing selection, promotion, performance evaluation, demotion, suspension, removal and other disciplinary action for the employees of the Bureau.</li> <li>§ 9111. Contracts and Purchases. [P]urchase</li> </ul>	otherwise provided for in the foregoing as may be necessary for the proper or convenient transaction of the business of the corporation. Bylaws under the GCL may be amended/repealed with a simple majority of the member votes. It takes 2/3 of member votes to delegate the authority to the board to adopt/amend/repeal bylaws. A simple majority of member votes, however, can revoke these delegated powers.
the corporation or at a special meeting called for the purpose, and in either case, after	orders or letters of authorization will be executed by the General Manager for needed products or	Subject matter under the enabling act:

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previous notice to stockholders or members of the intention to propose such removal at the meeting. Aspecial meeting of the stockholders or members of a corporation for the purpose of removal of directors, or any of them, must be called by the secretary or clerk on order of the president or on the written demand of a majority of the members entitled to vote, or, if it be a stock corporation, on the written demand of the stockholders representing or holding at least one-half (2) of the shares entitled to be voted. Should the secretary or clerk fail or refuse to call the special meeting demanded or fail or refuse to give notice, or if there is no secretary or clerk, the call for the meeting may be addressed directly to the members or stockholders by any member or stockholder of the corporation signing the demand. Notice of the time and place of any such meeting, as well as of the intention to propose such removal, must be given by publication or by written notice as prescribed by § 2202 hereof. In case of removal on the vote of stockholders or the members, as the	<ul> <li>provisions, pursuant to the current budget. Such purchase orders or letters of authorization for expenditures in excess of Twenty-four Thousand Nine Hundred Ninety-nine Dollars (\$24,999), except salaries, shall require prior approval by the Board of Directors.</li> <li>§ 9113. Fiscal Authority. (a) For each fiscal year there is authorized to be appropriated as part of the executive budget, money in the 'Tourist Attraction Fund', such sums as may be necessary for the Bureau to carry out the provisions of this Article. Such appropriations shall be governed by the Executive Budget Act set forth in Chapter III of Title VI of the Government Code of Guam.</li> <li>(b) All funds appropriated to the Bureau by the Government of Guam shall be considered grants in aid. No disbursement of funds of the Bureau shall be made unless the same has been approved, authorized and ordered by the Board of Directors.</li> </ul>	<ul> <li>The enabling law recognizes 4 parties with respective authorities, duties, responsibilities, powers and rights: (1) the bureau (exercises "powers" and has "purposes"); (2) membership (are "entitled to vote," may acquire "multiple" votes, may cast "as many votes as acquired" for each elected director position, but do not have "cumulative voting" rights); (3) the board (can give directives, has duties and specific approval authorities); and (4) the GM (has duties and primary responsibility for maintaining, operating, developing and administering the bureau's business affairs).</li> <li>The following 14 subject matter are expressly authorized to the Board by the enabling act including relevant provisions of the GCL ("Express Board Subject Matter" or "EBSM"):</li> <li>(i) Take official action by resolution; may direct employees to take action only by resolution</li> <li>(ii) Authority upon vote of 2/3 of the membership, pursuant to GCL § 2204, to enact or amend bylaws.</li> <li>(iii) The duties stated in § 9107.</li> </ul>

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case may be, the vacancy so created may be	(d) [S]hould the audit reveal any discrepancies	(a) Promote visitor satisfaction
filled by election at the same meeting without	or violations of law or of the Bureau's rules and	(b) Encourage and support local employment
further notice, or at any general meeting or at	regulations or policies, then the Board shall	(c) Assist in development of tourist facilities
any special meeting called for the purpose,	take steps to correct the discrepancies and to	(d) Collect, analyze, evaluate data
after giving notice as prescribed by said	recover any expenditures not made in	(e) Provide technical assistance to tourism
§ 2202 hereof.	accordance with existing laws, rules,	development programs
	regulations or policies. The Public Auditor shall	(f) Cooperate with regional agencies
	provide a copy of any audit conducted pursuant	promoting Micronesia
	to this Subsection to the Attorney General.	(g) Support local activities enhancing Guam as
	Upon the enactment of this Subsection, an audit	a destination
	of the Bureau shall be conducted for prior fiscal	(h) Support local arts
	years.	(i) Encourage local cultural activities
		(iv) Determine the duties and compensation of
	§ 9117. Grant Awards Fund and Authority	the GM, § 9108 (a).
	to Award Grants to Organizations. There is	(v) Employee or retain an attorney, § 9109 (a).
	hereby created the Guam Visitors Bureau Grant	(vi) Exercise fiscal authority under § 9113 (b)
	Awards Fund (Grant Fund) that is funded by	prior to disbursement of funds by DOA.
	sources that include, but are not limited to,	(vii) If delegated by the membership; the authority
	appropriations from I Liheslaturan Guåhan,	to agree to a membership match as a
	federal grants, and private donations. The	condition to the payments of sums
	Board of Directors of the Guam Visitors	appropriated by the Legislature.
	Bureau shall, subject to the availability of	
	funds, solicit for and receive grant applications	
	and proposals from governmental and non-	

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BYLAWS	APPLICABLE LAW		COMMENT
	governmental organizations and shall, subject to the availability of funds, allocate the Grant Fund balances in each fiscal year to Categories		The responsibility to promulgate personnel rules and regulations, § 9110 and 4 GCA §§ $4105$ (a), (e). <sup>3</sup>
	One and Two as follows:		The duty to correct discrepancies and recover unlawful or incompliant expenditures,
	(a) Category One (the total funds allocated to Category One shall not exceed fifty percent (50%) of the Grant Fund balance and revenues	(x)	<ul><li>§ 9113 (d).</li><li>The prior approval authority for purchase orders \$25,000 and over, § 9111.</li></ul>
	available each fiscal year): (1) the Department of Parks and Recreation;	(xi)	The authority, under § 9117 and upon promulgation of AAL rules, regulations, to provide grants to public agencies and
	(b) Category Two (the total funds allocated to Category Two shall not exceed fifty percent (50%) of the Grant Fund balance and revenues available each fiscal year):	(xii) (xiii)	nonprofit organizations. The authority to issue stamps under § 9202. Authority to access 50% of the Rainy Day Fund by resolution, § 9304, and to resolve to
			request the legislature for a greater proportion of the RDF.
	(c) The Guam Visitors Bureau shall adopt rules and regulations for the Guam Visitors Bureau Grant Awards Fund program prior to the implementation of the provisions of this Section in accordance with the Administrative Adjudication Law.		Authority to give indication of the Bureau's clear strategic plans and policy recommendations to either move forward or to suspend any further efforts in developing a cruise ship industry on Guam, § 9501 (b) (2) (F).

<sup>&</sup>lt;sup>3</sup> GVB has personnel rules and regulations which were not promulgated under the Administrative Adjudication Law.

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BYLAWS	APPLICABLE LAW	COMMENT
BYLAWS	APPLICABLE LAW(d) Reporting Requirements. The Guam Visitors Bureau Board of Directors shall prepare a report with full statements of all funds received and expended out of the Grant Fund and shall transmit such report to the Speaker of I Liheslaturan Guåhan no later than thirty (30) days after the end of each fiscal year.	<ul><li>Provisions falling outside of the EBSM are not authorized to the board pursuant to the enabling act.</li><li>Guidance:</li><li>If the board amends or enacts bylaws, it is lawful where (1) there is membership delegation of the power to amend/enact to the board by 2/3 of votes cast at a membership meeting and (2) the subject</li></ul>
	<ul> <li>§ 9202. Authorization to Issue Stamps. The Board is authorized to issue tourist stamps from time to time in such denominations and in such quantities as it finds advisable.</li> <li>§ 9304. Access to Funds, established. Following the approval of a resolution by the Board of Directors of the Guam Visitors Bureau containing: (a) a statement of facts that a natural or man-made disaster has occurred on Guam, or certain external economic conditions have been experienced; (b) a recitation of the activities to be undertaken to mitigate the potential harm to Guam's tourism industry; and (c) insufficient funds are available for such activities within the current fiscal year's operating budget; up to fifty percent (50%) of the Fund's balance may be made available to the Guam</li> </ul>	<ul> <li>matter concerns one of the following:</li> <li>(i) The relevant, applicable provisions for bylaws in GCL § 2203, 2204, 2209 including matters that are necessary for the proper or convenient transaction of the business of the corporation in the administration of director elections and conduct of the meetings of members and directors;</li> <li>(ii) EBSMs; or</li> <li>(iii) if the bylaws provision pertains to an express bureau "power," the bureau through the AAL has established and delegated authority, duties and powers to a committee or subcommittee of the Board.</li> <li>The GM's role and status:</li> </ul>

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	Visitors Bureau for each such occurrence. If the activities to be undertaken require funding greater than the amount available, the Guam Visitors Bureau shall immediately notify I Liheslaturan Guåhan of their need for additional funding	The GM is the bureau's chief administrative officer with statutorily enacted primary responsibility for maintenance, operation, development, and administration its business affairs.
	assistance, and seek the approval of legislation to expend more than the fifty percent (50%) authorized herein.	Where a right, duty or authority is not conferred on the members or the board, the GM's may act pursuant to his primary responsibility for the bureau's business affairs and the GM's authority as administrative head of, the bureau. <sup>4</sup>
	§ 9501 (b) (2) (F). Delivery Period/ Dissemination. GVB shall publicly disseminate the [RFI soliciting and determining public interest and the desired direction that public policymakers may take relative to the development, management and operation of a cruise ship industry on Guam] in a manner to solicit the broadest number of qualified	The Legislature: The legislature has authority to change GVB's enabling act or disapprove a proposed rule or regulation under AAL procedures.
	interested respondents GVB shall adhere to the following schedule: a GVB board resolution indicating the Bureau's clear strategic plans and policy recommendations to either move forward or to suspend any further efforts in developing a cruise ship industry on Guam	Guidance: The following are authorized to the members/ directors for adoption or enactment of provisions of the bylaws:

<sup>&</sup>lt;sup>4</sup> The GM's responsibility and authority thus recognizes that the GM may exercise discretion (take responsibility) to violate an order of the board where he has concluded the board has no rights, powers, authorities, or duties related to a business affair of the bureau. Where the board disagrees, it has authority to determine the duties of the GM or resolve to terminate the GM on a noticed vote at a public meeting.

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BYLAWS	APPLICABLE LAW	COMMENT
	The Membership	EXPRESS PROVISIONS FOUND IN THE
	The Membership	<ul><li>ENABLING LAW (XBLP):</li><li>Conduct and administration of the Bureau's</li></ul>
	See Art. IV below.	activities is responsibility of the GM as
		CAO, including any duties assigned to the GM by the board;
	The GM	• Performance of duties and exercise of
	§ 9108. General Manager. (a) [T]he General	authorities conferred or imposed on the board (EBSM).
	Manager shall serve as the Bureau's chief	• Provisions governing the exercise of
	administrative officer, and his duties and compensation shall be determined and approved by	Bureau powers, authorized by rule or regulation giving such to a committee of the
	the Board. The General Manager will serve at the	board pursuant to § 9105 (k).
	pleasure of the Board. (b) The day-to-day	• • • • • • •
	operations of the Bureau shall be the province of the General Manager. The General Manager shall be	RELEVANT GOVERNANCE PROVISIONS UNDER THE GENERAL CORPORATION
	primarily responsible for the maintenance,	LAW—ALL SUBJECT TO THE ENABLING
	operation, development, and administration of the	LAW AND APPLICABLE ADMINISTRATIVE
	Bureau's business affairs. (c) The duties of the General Manager shall include the following: (1)	LAW (GCLGP):
	Insuring that the Board's rules and regulations are	• The time, place, and manner of calling and conducting regular or special meetings of
	enforced; (2) Attending all Board meetings unless	directors, and the time and manner of
	excused by the Board; (3) Keeping the Board advised as to the needs of the Bureau; (4)	calling and conducting regular or special
	Approving demands for the payment of obligations	meetings of members.
	of the Bureau within the purposes and amounts	• The qualifications, duties, and compensation of directors and officers.
	authorized by the Board; (5) Selecting, appointing,	

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BYLAWS	APPLICABLE LAW	COMMENT
	terminating, with or without cause, and supervising employees of the Bureau; (6) Publishing a financial report in a manner provided by the Board within one hundred twenty (120) days from the end of each fiscal year showing the result of operations for the preceding fiscal year and the financial status of the Bureau on the last day thereof; (7) Rendering a monthly accounting statement to the Board in such form as the Board directs; (8) Annually submitting to the Board and the Governor programs and financial plans in accordance with the provisions of the Executive Budget Act set forth in Title VI, Chapter III of the Government Code of Guam; and (9) Performing such other and additional duties as the Board may direct. <b>The Legislature</b> § <b>9115. Reservation of Powers.</b> The Legislature hereby reserves the power to alter, amend or repeal any or all of the sections of this Article.	<ul> <li>The time for holding the annual election of directors and the mode and manner of giving notice thereof.</li> <li>The manner of election and the term of office of all officers other than directors and those elected by the directors.</li> <li>The penalties for violation of bylaws, not exceeding in any case the sum of one hundred dollars (\$100.00).</li> <li>Such other matters not otherwise provided for in the foregoing as may be necessary for the proper or convenient transaction of the business of the corporation.</li> </ul>
Art. I Purpose for the Corporation.	Enabling act § 9104 provides the purpose of GVB.	Art. I is not related to an express bylaws provision under the enabling act (XBLP) or a governance provision in the GCL (GCLGP) and should be repealed.

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BYLAWS	APPLICABLE LAW	COMMENT
Art. II Nonprofit, nonstock corporation The corporation shall be nonprofit and non- stock, and no dividends or pecuniary profits shall be declared or paid to the members. It shall not have the power to issue certificates of stock or declare dividends, and no part of its earnings shall inure to the benefit of any member, directors or individual. The balance, if any, of all money received by the corporation from its operations, after the payment in full of all debts and obligations of the corporation of whatever kind or nature, shall be used and distributed exclusively for the corporation's primary purpose.	<b>§ 9102. Creation. There is hereby created a public corporation to be known as the Guam Visitors Bureau as hereinafter provided. The corporation shall be a non-stock, non-profit membership corporation to be governed in accordance with the applicable general corporation laws of the Territory of Guam, except as provided otherwise by this Article. No Articles of Incorporation shall be required; this Article shall be its charter.</b>	Art. II is not XBLP or GLCGP and should be repealed.
Art. III. OFFICES Sec. 1. The principal office for the transaction of business of the corporation is hereby fixed and located in Tumon, Territory of Guam. The Board of Directors is hereby granted full power and authority to change said principal office from one location to another within the Territory of Guam.	§§ 9106 (a), (b); 9105 (f), (k).	Sec. 1, 2 are not XBLP or GCLGP and should be repealed. <sup>5</sup>

<sup>&</sup>lt;sup>5</sup> Transfer of an interest in Gov Guam land is subject to legislative approval under 21 GCA § 60112; see also YTK case.

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BYLAWS	APPLICABLE LAW	COMMENT
Sec. 2. Branch, subordinate or representative		
offices may, at any time, be established by the		
Board of Directors at any place or places.		
Art. IV MEMBERS	<b>§ 9112. Members.</b> (a) Any person including natural	Sec. 1-3 is not XBLP or GCLGP and should be
	persons, partnerships, and corporations shall be	repealed.
Sec. 1-3. Eligibility, Classes, RightsAlready	entitled to be a member of the Bureau.	
covered under enabling act.		Sec.4 is permissible as GCLGP.
	(b) There shall be two (2) classes of membership:	
Sec. 4 Mailing addresses—procedure for	(1) 'Contributing Members' who shall be those	Sec. 5. A is permissible as GCLGP.
maintaining records.	members contributing the sum of One Hundred	
	Dollars (\$100.00) or more annually; and (2)	Sec. 5 B. is not XBLP or GCLGP and should be
Section 5. TERMINATION OF	'Honorary Members' being those members	repealed.
MEMBERSHIP. A. <u>Automatic Termination of</u>	contributing less than One Hundred Dollars	
Membership. Membership and all rights of	(\$100.00) annually. Only contributing Members	
membership shall automatically terminate on	shall be entitled to vote, however, membership	
the occurrence of any of the following: (a)	meetings shall be open to all members.	
The General Manager's receipt of a written		
resignation signed by a member; or (b) The	(c) Contributing members may acquire multiple	
death of a natural person possessing a	voting rights on the basis of one (1) vote for each	
membership; or (c) The dissolution of an	annual contribution of One Hundred Dollars	
artificial person possessing a membership.	(\$100.00), payable in lump sum or installments,	
	provided, no single membership shall be entitled to	
B. Procedure for Involuntary Termination	more than ten (10) votes. All contributions of	
of Membership. Conduct which is found by	contributing members herein mentioned shall be	
two-thirds $(2/3)$ vote of the Board to be	cash and must be paid in full ninety (90) days prior	
injurious to the good order, peace,	to naving any voting rights.	
	to having any voting rights.	

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BYLAWS	APPLICABLE LAW	COMMENT
reputation, or best interest of the corporation	(d) A quorum of the membership shall require	
shall be grounds for termination of a	attendance of at least fifty percent (50%) of the total	
member. Prior to termination, a member	voting power of the members. Except as otherwise	
shall be given seven (7) calendar days prior	provided by law, any act of the members shall	
written notice of the proposed termination	require a vote of a majority of the voting power of	
and a timely opportunity to be heard on the	the members present at any meeting duly held.	
matter of the termination. The notice of	Contributing members may be present and may vote	
termination shall be served on the member	by proxy, provided written authorization of proxy is	
by mail sent to the address provided	delivered to the Secretary or General Manager, or	
pursuant to section 4 of this Article. The	the Chairperson of the meeting at least twenty-four	
opportunity to be heard may, at the election	(24) hours prior to the commencement of the	
of the Board, be oral or in writing. The	meeting which is the subject of the proxy.	
hearing, if any, may be conducted at the		
principal offices of the corporation by the	(e) Notwithstanding any other provision of law,	
Board of Directors or a committee	government funds of any department, agency or	
composed of two or more persons	instrumentality of the government may not be used	
designated by the Chairperson of the Board	to pay membership dues or acquire voting rights.	
with the approval of the Board. The	Any such funds used to acquire or continue	
committee may, at its discretion, employ	membership or acquire or continue voting rights	
procedures in its deliberation that it deems	after October 1, 1985 shall be reimbursed to the	
necessary including the following:	affected department, agency or instrumentality of	
	the government.	
(i) Reading the charges against the subject		
member;	(f) At elections of directors by the membership,	
memoer,	each member who has acquired the right to cast	
(ii) Requiring that the charges be verified	votes at such election shall case as many votes as	
(ii) Requiring that the charges be verified	the member has acquired for each of four (4)	

### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
by the testimony of the person or persons making them;	candidates. Notwithstanding the provisions of Section 307 of the Civil Code, cumulative voting is prohibited.	
(iii) Hearing witnesses against the subject member;		
(iv) Allowing the subject member to cross examine each witness following the testimony of that witness;		
<ul><li>(v) Allowing the subject member to make a statement on its behalf;</li></ul>		
(vi) Allowing the subject member to call witnesses in its own behalf; and		
(vii) Allowing the persons comprising the committee conducting the hearing to question each witness after they have been questioned by the subject member.		
Any committee so designated shall, after due		
hearing, make a report to the Board with its finding and recommendations; and the Board may		
act upon such report with or without further		
hearings, as the Board deems proper		

#### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
Art. V Member Meetings.	OGL § 8103 (a) (meetings of public agencies shall	Guidance:
	be open and public); <b>§ 8104</b> (b) (meeting occurs	Because member meetings for which a quorum is
Sec. 1 Place of member meetings set by board.	when a governing body convenes with a quorum in	required in order to conduct bureau business,
	order to make a decision or to deliberate toward a	including (i) discussion and deliberation towards a
Sec. 2. Annual meetings shall be held in	decision on any matter); <b>§§ 8107, 8107.1</b> , (notice	vote; (ii) the exercise of voting power; (iii) the
September of each year on the date and time	requirements); § 8103 (d) (requirement to live	adoption, repeal, amendment of bylaws; and (iv)
determined by the Board of Directors. At such	stream meetings); <b>§ 8113</b> (requirement for minutes);	election of directors, member meetings are subject
meetings, reports of the affairs of the Corporation	<b>§ 8113.1</b> (reporting requirements).	to the OGL, including its notice, livestream,
shall be considered and any other business may be		reporting, and minute-keeping provisions.
transacted which is within the powers of the	<b>§ 9112 (c)</b> (10-vote membership limit), (d) (quorum	
members.	of 50% total voting power, proxy rules), (f) (10-	Sec. 1, 2, 3, 4, 5, 6A, 6B, 7, 8, 9, 10 are permissible
	member vote limit for each of the 4 director seats,	as GCLGP, in compliance with the OGL.
Sec. 3. Quarterly meetings shall be held in the	no cumulative voting).	
months of March, June and December on dates		
and times determined by the Board of Directors	GCLGP:	
Sec. 4. Election meetings. The contributing	§ 2207. Elections; Method of Voting. At elections	
members shall meet on the first Tuesday after the	of directors there must be present, either in person	
first Monday in January every odd numbered year	or by representative authorized to act by written	
to elect directors or at such other dates and times	proxy a majority of the members entitled to vote.	
as determined necessary by a two-thirds $(2/3)$ vote	The elections must be by ballot Members of	
of the Board of Directors.	corporations which have no capital stock may cast	
	as many votes for one director as there are directors	
Sec. 5. Special meetings. Special meetings of the	to be elected. Any meeting of the members	
members, for any purpose or purposes whatsoever	called for an election may adjourn from day to day	
may be called at any time by the General Manager,	or from time to time if for any reason no election is	

### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
or by the Board of Directors, or by any two or	had or if there are not present or represented by	
more Directors, or by one or more contributing	proxy at the meeting the owners of a majority of	
members holding not less than one-fourth $(1/4)$ of	the members entitled to vote.	
the membership voting power as determined		
existing as of the date of the most recent annual	§ 2202. Directors' Election; Notice of Election. At	
meeting of the members.	the meeting for the adoption of the original bylaws,	
	or at such subsequent meeting as may be then	
Sec. 6 Notice of meetings, procedure. (a) (i)	determined, directors shall be elected to hold their	
Notice of annual, quarterly, special meetings or	offices for one (1) year and until their successors	
election meetings shall be given in writing to	are elected and qualified. Thereafter the directors of	
contributing members by the Secretary or the	the corporation shall be elected annually by the	
Assistant Secretary, or if there will be no such	members if it be a nonstock corporation, and if no	
officer, or in case of such officers neglect or	provision is made in the bylaws for the time of	
refusal, by the General Manager, any Director,	election the same shall be held on the first Tuesday	
or contributing member. Such notice may be	after the first Monday in January; unless otherwise	
given to contributing members on Guam by	provided in the bylaws, ten (10) days' notice of the	
mailing the same at least ten (10) days before	election of directors must be given to stockholders.	
such meeting, postage prepaid, and addressed to	All such notices to stockholders in Guam shall be	
each contributing member at the address	written or printed and delivered personally to such	
appearing upon books of the corporation or by	stockholders. Service of said notices may be proved	
personal delivery of such notice. Said notice	prima facie by affidavit of the person serving the	
may be made by electronic mail Service of said	notice. Written or printed notice must be addressed	
notices may be proved by affidavit of the person	to each stockholder, absent from Guam, at his place	
serving or mailing the notice. Non-receipt of	of residence as shown by the books of the	
any such notice shall not invalidate any business	corporation and registered and deposited so	
done at any meeting at which a quorum was	addressed in the post office with postage prepaid.	
present. (ii) Notice for the annual meeting	Service of said notice may be proved prima facie by	

### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
wherein contributing members will elect Directors shall be posted for a period of three weeks immediately proceeding the election in at least three (3) public places, in the place where the principal office of the corporation is located. (iii) Notice of all annual, quarterly, special meetings, and election meetings shall be given to all members of publication in at least one (1) newspaper of general circulation in the Territory of Guam at least once, not later than two days prior to the date of the meeting. (iv) When a meeting is adjourned for thirty (30) days or more, notice of the adjourned meeting shall be given as in the case of an original meeting. It shall not, however, be necessary to give any notice of the adjourned meeting other than by announcement at the meeting at which such an adjournment is taken.	the post office receipt of the registered letter. A notice of the election of directors shall be posted for a period of three (3) weeks, immediately preceding the election in at least three (3) public places, in the place where the principal office of the corporation is located.	
Sec. 6 (B) Notice of any meeting of members shall specify the place, the date and the hour of the meeting, and in the case of a special meeting, the general nature of the business to be transacted and the identity of person or persons calling the special meeting.		

### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
Sec. 7 Consent to meeting. The transaction of any		
meeting of members, however, called and noticed		
shall be valid as though conducted at a meeting		
duly held after regular call and notice, if a quorum		
be present either in person or by proxy, and if		
either before or after the meeting, each of the		
contributing members entitled to vote, not present		
in person by proxy, signs a written waiver of		
notice or a consent to the holding of such meeting,		
or an approval of the minutes thereof. All such		
waivers, consents or approvals shall be filed with		
the corporate records or made a part of the minutes		
of the meeting.		
Sec. 8 Quorum. The presence, in person or by		
proxy, of contributing members possessing at least		
fifty percent (50%) of the total voting power of the		
membership at any meeting shall constitute a		
quorum for transaction of business, except as		
otherwise provided by law or by these By-laws.		
If, however, such percentage of votes shall not be		
present or represented at any meeting of the		
members, the members entitled to vote thereat,		
present in person, or by proxy shall have the		
power to adjourn the meeting from time to time,		
until the requisite amount of votes shall be present.		

### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
At such adjourned meeting, at which the requisite		
amount of votes shall be represented, any business		
may be transacted which might have been		
transacted at the meeting as originally notified.		
The members present at a duly called or held		
meeting at which a quorum is present may		
continue to do business until adjournment,		
notwithstanding the withdrawal of enough		
members to leave less than a quorum. However,		
any act of the members shall require a vote of the		
majority of the voting power of the members entitled to vote present at the commencement of		
business at any meeting duly held.		
business at any meeting duty field.		
Sec. 9 Cumulative voting not allowed.		
Contributing members entitled to vote may cast as		
many votes as the member has acquired for each		
of the four (4) elected directorship. However, no		
member shall have the right to cumulate votes		
except as provided by Guam law.		
Sec. 10 Proxies. Every contributing member		
entitled to vote or execute consents shall have the		
right to do so, either in person or by one or more		
agents authorized by written proxy executed by		
such person or a duly authorized agent and filed		

### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
with the Secretary, General Manager or		
Chairperson of the meeting at least twenty-four		
(24) hours prior to the membership meeting at		
which the proxy will be exercised. Any proxy duly		
executed and filed with the Secretary is not		
revoked and continues in full force and effects		
until an instrument revoking it or a duly elected		
proxy bearing a later date is filed with the		
Secretary or General Manager of the Corporation		
or until three (3) months from the date of the		
proxy, whichever first occurs. All proxies must be		
executed in accordance with the provisions of the		
Civil Code of Guam.		
Art. VI, Sec. 1. POWERS. Subject to the	§ 9108 (a), (b) (GM's primary responsibility for the	Sec. 1 is not XBLP and should be repealed. Sec. 1
limitations of the By-Laws and the laws of the	business affairs of the bureau as its Chief	is contrary to § 9106 (a) to the extent it purports to
Territory of Guam as to action to be authorized or	Administrative Officer (CAO)).	give the authority for, and exercise of, corporate
approved by the members, all corporate powers		powers to the board. Powers may only be exercised
shall be exercised by or under authority of, and the	§ 9105. Powers. The Bureau shall have and	through a rule or regulation providing for the
business and affairs of this corporation shall be	exercise each and all of the following powers:	establishment of a committee of the board and
controlled by, a Board of Directors.	(k) Establish and delegate its authority to any	delegation of a bureau power to that committee.
	committee or subcommittee of the Board of	Sec. 1 is inconsistent with § 9108 (b) because it
Sec. 2 Classes. There shall be four (4) classes of	Directors, and to determine the composition, duties	gives control of the business and affairs of the
Directors: Appointed Directors, Elected	and powers of any such committee.	corporation to the board (ostensibly pursuant to
Directors, Legislative Directors, and a Twelfth		
Director.	(grant of bureau powers to a committee of the board	
	through a rule or regulation).	

#### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
Sec.3 Number. The authorized number of the	<b>§ 9106 Board.</b> (a) The exercise of the powers of the	GCL § 2205), <sup>6</sup> but under the enabling act, the
voting directors of the corporation shall be	Bureau shall be directed by the Board of Directors	primary responsibility for business affairs is the
twelve (12) until changed by the amendment to	composed of twelve (12) members selected in	GM's.
the laws of the Territory of Guam. There shall	accordance with this Section. Five (5) directors,	
be five (5) appointed directors, four (4) elected	referred to as 'appointed directors' shall be	Recommendation: The GM under § 9108 is
directors, two (2) legislative directors and one	members and shall be appointed by the Governor	primarily responsible administering the affairs of
(1) twelfth director.	with the advice and consent from the Legislature.	the bureau. Under its EBSM the board may
	One of the appointed directors shall be a	consider imposing a duty of the GM to ensure that
Sec. 4 Election and term. A. Appointed Directors	commissioner or assistant commissioner selected by	board directives or the exercise of approval
The five (5) appointed directors shall be	the Commissioner's Council. Two (2) members	authority is pursuant to lawful action taken at public
members of the corporation and shall be	shall be appointed by the Speaker of the Guam	meeting through a resolution duly passed. Agenda
appointed by the Governor in accordance with	Legislature and shall be referred to as the	items should be solicited for publication. The item
the law and with the advice and consent of the	'Legislative Directors'. Four (4) directors, referred	must identify the specific resolution to be voted on
Legislature. Each appointed director shall serve	as 'elected directors' shall be contributing members	and provide information sufficient to put the public
on the Board at the pleasure of the Governor. B.	in good standing elected by the membership. The	on notice of the subject matter to be voted on. The
Elected Directors. The four (4) elected directors	five (5) appointed, the legislative directors and four	subject matter of the proposed resolution must be a
shall be contributing members in good standing	(4) elected directors shall then select the twelfth	directive relating to EBSM.
elected by the membership. Each elected	(12th) director by a vote requiring concurrence of	
director shall serve a term of two (2) years. C.	eight (8) of the directors. The twelfth (12th) director	Sec. 2, 3, 4 are not XBLP or GCLGP and should be
Legislative Directors. The two (2) legislative	shall be actively and directly involved in the	repealed.
directors shall be members of the corporation	tourism industry.	
and shall be appointed by the speaker of the		
Guam Legislature. Each legislative director		

<sup>&</sup>lt;sup>6</sup> GCL § 2205. Corporation Management; Directors. Unless otherwise provided in this Part, the corporate powers of all corporations formed under this Part shall be exercised, all business of such corporations conducted, and all property of such corporations controlled and held by a board of not less than three (3) nor more than eleven (11) directors to be elected from among the holders of stock, or, where there is no stock, from the members of the corporation

#### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# **GVB BRCC**

BYLAWS	APPLICABLE LAW	COMMENT
shall serve a term of two (2) years. D. Twelfth	There shall be one (1) alternate director who shall	Sec. 5 is permissible GCLGP, however, must
Director. The appointed directors, legislative	be appointed by the Speaker of the Legislature with	conform to the Act and administrative law and
directors, and elected directors shall select the	the consent of the Legislature. He shall have no	regulation.
twelfth director by vote requiring a concurrence	voting power unless and until a member of the	
of at least eight (8) of the directors. The person	Board of Directors is absent from a meeting. The	<b>Guidance:</b> Sec. 5 is the only provision providing a
so elected shall be actively involved in the	alternate shall replace the first absent director.	procedure for nomination of elected director
Tourism industry. The twelfth director shall	Should a absent director, who has been replaced by	positions. When an elected director position is
serve a term of (2) two years.	an alternate arrive at a meeting, his voting power	vacant, a nomination procedure should be followed
	displaces that of the alternate on any matters which	to generate nominees prior to selection by vote of
Section 5. NOMINATION OF ELECTED	arise after his arrival. The alternate director shall	the other elected directors.
DIRECTORS. Prior to the election of elected	not replace a director who is present at a meeting	
directors, a nominating committee consisting of	but chooses to leave prior to the close of the	Sec. 6 A is XBLP, however, it should be within the
the elected directors and four (4) contributing	meeting.	administrative responsibility of the GM as the CAO.
members chosen by the elected directors in any		
manner they deem appropriate, shall solicit the	The Board of Directors shall elect from amongst its	Sec. 6 B is permissible XBLP; GCL § 2209 also
membership and present a list of recommended	body a chairperson and vice chairperson.	affords the power to remove directors to the
		members. <sup>7</sup>

<sup>&</sup>lt;sup>7</sup> 18 GCA § 2209. Directors: How Removed. Directors of a corporation may be removed from office by a vote of two-thirds (2/3) of the members entitled to vote, or, if the corporation be a stock corporation, by the vote of the stockholders holding or representing two-thirds (2/3) of the paid up capital stock entitled to vote: Provided, however, that such removal shall take place either at a regular meeting of the corporation or at a special meeting called for the purpose, and in either case, after previous notice to stockholders or members of the intention to propose such removal at the meeting. Aspecial meeting of the stockholders or members of a corporation for the purpose of removal of directors, or any of them, must be called by the secretary or clerk on order of the president or on the written demand of a majority of the members entitled to vote, or, if it be a stock corporation, on the written demand of the stockholders representing or holding at least one-half (2) of the shares entitled to be voted. Should the secretary or clerk fail or refuse to call the special meeting demanded or fail or refuse to give notice, or if there is no secretary or clerk, the call for the meeting, as well as of the intention to propose such removal, must be given by publication or by written notice as prescribed by § 2202 hereof. In case of removal on the vote of stockholders or the members, as the case may be, the vacancy so created may be filled by election at the same meeting without further notice, or at any general meeting or at any special meeting called for the purpose, after giving notice as prescribed by said § 2202 hereof.

### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
nominees. Nominations other than those	The twelfth (12th) director from a previous board	
recommended by the nominating committee	shall not be held over solely to act as the twelfth	Guidance: The GM as CAO has administrative
may be made by any member by filing the name	(12th) director of a new board. The twelfth (12th)	responsibility for investigating cause to remove a
with the Vice-Chairperson of the Board, the	director of a new board. (sic) The twelfth (12th)	director. The procedure for removal is given by the
Secretary or the General Manager. Each	director of a previous board may be appointed as	enabling act to the directors and by the GCL to the
nominee must be a contributing member in a	the twelfth (12th) director of any subsequent board	members. The Bylaws should also provide for the
good standing and must confirm the willingness	as set forth herein.	members' procedure for removal of a director for
to serve, if elected, before being put on the slate.		cause.
	(b) Eight (8) directors shall constitute a quorum of	
Section 6. RESIGNATION AND REMOVAL	the board for the transaction of all business. No	Sec. 7 A, 7 B, 7 C, 7 D, 7 E, 8 are not XBLP or
OF DIRECTORS. A. Resignation. The	director shall be entitled to vote his or her vote by	GCLGP and should be repealed.
resignation of a director shall be effective upon	proxy.	
the Chairperson of the Board's receipt and		Sec. 9 is permissible GCLGP but the provision that
acceptance of a written statement of resignation	(c) Elected and alternate directors, the legislative	meetings are valid on written consent
signed by the director.	directors and the twelfth (12th) director shall serve	communicated by directors outside of a public
	for two (2) years.	meeting is an OGL risk because resolutions
B. Removal of Directors. The elected directors,		concerning the validity of a meeting should be
legislative directors, and twelfth director may	(d) (1)Appointed directors shall serve at the	presented as an agenda item under the OGL.
be removed for cause upon the vote of not less	pleasure of the Governor. (2) Legislative Directors	
than eight (8) directors or with or without	and the alternate director shall serve at the pleasure	Sec. 10, 11, 12, 13, 14, 15 are permissible GCLGPs.
cause upon the vote of not less than two-thirds	of the Speaker of the Guam Legislature.	
(2/3) of the total number of votes of		Sec. 16's provision that "[a]ny resolution of the
contributing members entitled to vote at a	(e) Elected and alternate directors, the legislative	Board shall require concurrence of the majority of
properly called meeting of the contributing	directors and the twelfth (12th) director may be	the directors present at any properly held meeting of
members at which a quorum is present.	removed for cause upon the vote of not less than	the Board" is inconsistent with § 9106 (i) which
	eight (8) directors or with or without cause upon the	requires that resolutions be duly passed on 8 votes
	vote of not less than two-thirds $(2/3)$ of the total	and should be repealed.

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# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
Appointed directors may be removed, with or without cause, only by the Governor of the Territory of Guam. A director's absence from	number of votes of the contributing members at a properly called meeting of the contributing members at which a quorum is present.	Sec. 17, 18 are permissible XBLP.
three consecutive regular meetings without reasonable excuse shall constitute cause for removal of a legislative director, elected director or twelfth director. An appointed director's absence from the three consecutive regular meetings without reasonable excuse shall constitute a basis for the Chairperson of	(f) (1) A vacancy on the Board, whether created by resignation or removal, of a director who was appointed by the Governor shall be filled by appointment of the Governor with the advice and consent of the Guam Legislature. Said persons shall serve at the pleasure of the Governor.	
<ul><li>the Board advising the Governor of such absence and recommending removal of such appointed director.</li><li>Sec. 7. Vacancies. A. Elected Directors. A vacancy of an elected directorship shall be filled by the vote of at least two (2) of the remaining</li></ul>	(2) The Speaker of the Guam Legislature shall fill vacancies on the Board, whether created by resignation or removal, of the Legislative Directors and the alternate director. Said persons shall serve at the pleasure of the Speaker of the Guam Legislature.	
elected directors, and each director so elected shall serve the remaining term of the vacant directorship.	(g) A vacancy on the Board (whether created by resignation or removal) of an elected member shall be filled by selection by at least two of the	
B. Appointed Directors. A vacancy of an appointed directorship shall be filled by appointment of the Governor with the advice and	remaining elected directors. An elected director filling a vacancy shall serve only until the end of the term of the director whom he replaced.	
consent of the legislature. Such person shall serve at the pleasure of the Governor. A person filling a	(h) A vacancy on the Board (whether created by resignation or removal) of the twelfth (12th)	

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# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
vacancy in an appointed directorship by the	director shall be filled by selection of at least eight	
Governor shall serve the remaining term of the	(8) of the directors. A person filling a vacancy of	
vacant directorship.	the twelfth (12th) director shall serve only until the	
	end of the term of the director whom he replaced.	
C. Twelfth Director. A vacancy of the Twelfth		
directorship shall be filled by a vote requiring the	(i) The Board shall act only by resolution at a	
concurrence of at least eight (8) of the remaining	meeting duly held. Neither the chairperson nor vice-	
directors. A person filling a vacancy in the twelfth	chairperson nor any individual director or group of	
directorship shall serve the remainder of the term	directors shall have any authority to direct any	
of the replaced twelfth director.	employee of the Bureau except by resolution	
	adopted as herein provided. Any resolution or	
D. Legislative Director. A vacancy of legislative	action of the Board shall require an affirmative vote	
directorship shall be filled by appointment of the	of eight (8) at a properly held meeting of the Board.	
Speaker. A person filling a vacancy in a legislative		
directorship shall serve the remainder of the term	(j) Special meetings of the Board of Directors may	
of the replaced legislative director.	be called at any time by the Chairperson, or in the	
	Chairperson's absence, the Vice-Chairperson; or, by	
E. Vacancy. A vacancy shall be deemed to exist in	the General Manager on the written instruction of	
case of the death, resignation or removal of a	any two (2) directors.	
director or in the event the members fail at any		
time to elect the full number of authorized elected	(k) Neither an elected Director of the eleventh	
directors.	director shall serve more than two consecutive	
	terms.	
Sec. 8 Alternate Director. There shall be one (1)		
alternate director appointed by the Speaker with	(l) A vacancy on the Board (whether created by	
the consent of the Legislature. The alternate	resignation or removal) of the legislative member	
director shall serve a term of two (2) years and	shall be filled by appointment of the Speaker. The	

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# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
shall have no voting power unless and until a	legislative director filling a vacancy shall serve only	
member of the Board of Directors is absent from a	until the end of the term of the director whom he	
meeting. The Alternate Director shall replace the	replaced.	
first absent director. Should an absent director,		
who has been replaced by the alternate director	(m) Appointments made by I Maga'lahi [the	
arrive at a meeting, his voting power displaces that	Governor] shall conform to the requirements of 4	
of the alternate on any matter which may arise	GCA §2105.	
after his arrival. The alternate director shall not		
replace a director who is present at a meeting but	(n) Appointments made by I Maga'lahi [the	
chooses to leave prior to the close of the meeting.	Governor] shall include an individual who	
An alternate director may be removed in the same	possesses expertise in our island's folk arts, culture,	
manner as an elected, legislative or twelfth	language, heritage or history.	
director.		
	GCL § 2209. Directors: How Removed. Directors	
Sec. 9. PLACE OF MEETINGS. Regular	of a corporation may be removed from office by a	
meetings of the Board of Directors shall be held	vote of two-thirds $(2/3)$ of the members entitled to	
at any place within the Territory of Guam which	vote Provided, however, that such removal shall	
has been designated from time to time by	take place either at a regular meeting of the	
resolution of the Board, or by written consent of	corporation or at a special meeting called for the	
all directors. In the absence of such designation,	purpose, and in either case, after previous notice to	
regular meetings shall be held at the principal	members of the intention to propose such	
office of the corporation. Special meetings of the	removal at the meeting. A special meeting of the	
Board may be held either at a place so	members of a corporation for the purpose of	
designated or at the principal office. Any	removal of directors, or any of them, must be called	
meeting shall be valid, whenever held, if held by	by the secretary or clerk on order of the president or	
the written consent of all directors, given either	on the written demand of a majority of the members	
before or after the meeting and filed with the	entitled to vote Should the secretary or clerk fail	

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# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
Secretary of the corporation.	or refuse to call the special meeting demanded or	
	fail or refuse to give notice, or if there is no	
Sec. 10 Directors' Election Meetings. Immediately	secretary or clerk, the call for the meeting may be	
following each election meeting of the members,	addressed directly to the members by any	
the Board of Directors shall hold its annual	member of the corporation signing the demand.	
meeting for the purpose of organization, election	Notice of the time and place of any such meeting, as	
of officers, and the transaction of other business.	well as of the intention to propose such removal,	
	must be given by publication or by written notice as	
Sec. 11 Regular meetings. Regular meetings of the	prescribed by § 2202 hereof. In case of removal on	
Board of Directors shall be held twice monthly on	the vote of the members the vacancy so	
the second and fourth Thursday of each month	created may be filled by election at the same	
unless changed by a two-thirds (2/3) vote of the	meeting without further notice, or at any general	
Board of Directors. Notice of such regular	meeting or at any special meeting called for the	
meetings shall be mailed, including by electronic	purpose, after giving notice as prescribed by said	
mail, or delivered personally to each director at	§ 2202 hereof.	
least five (5) days prior to the meeting.		
Sec. 12 Special meetings of the Board of Directors		
for any purpose or purposes may be called at any		
time by the Chairperson or, in the Chairperson's		
absence, the Vice-Chairperson. Written notice of		
the time and place of special meetings shall be		
delivered personally to the directors or sent to each		
director's address as it is shown upon the records		
of the corporation, or if it is not so shown on such		
records or is not readily ascertainable, at the place		
in which the meeting of the directors is regularly		

### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
held. In case such notice is mailed, it shall be		
deposited in the United States mail at the place in		
which the principal office of the corporation is		
located at least forty-eight (48) hours prior to the		
time of the holding of the meeting. In case such		
notice is delivered as provided, it shall be so		
delivered at least twenty-four (24) hours prior to		
the time of the holding of the meeting. Alternately,		
notice may be provided by email at least twenty-		
four hours prior to the time of the holding of the		
meeting. Such mailing or delivery as above		
provided shall constitute due, legal and actual		
notice to such director.		
Sec. 13 Notice. Notices of meetings shall be given		
in accordance with Guam's open government laws.		
Sec.14 Waiver of notice. When all the directors		
are present at any directors' meeting, however		
called or noticed, and sign a written consent		
thereto on the records of such meeting, or, if a		
quorum of the directors are present, and if those		
not present sign in writing a waiver of notice of		
such meeting, whether prior to or after the holding		
of such meeting, which waiver shall be filed with		
the Secretary of the corporation, the transactions		
thereof are as valid as if had at a meeting regularly		

### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
called and noticed.		
Sec. 15 Notice of adjournment. Notice of the time and place of holding an adjourned meeting need not be given to absent directors if the time and place be fixed at the meeting adjournment.		
Sec. 16 Quorum. Eight (8) directors shall be necessary to constitute a quorum for the transaction of business; provided that a minority of the directors, in the absence of a quorum, may adjourn from time to time, but may not transact any business. Members may attend any regular or special Board meeting telephonically. Any resolution of the Board shall require concurrence of the majority of the directors present at any properly held meeting of the Board.		
Sec. 17 No action without meeting. The Board shall act only by resolution at a meeting duly held. Any resolution of the Board shall require an affirmative vote of eight (8) directors at a properly held meeting of the Board. Neither the Chairperson nor Vice-Chairperson nor any individual director or group of directors shall have any authority to direct any employee of the corporation except by resolution of the Board of		

#### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# **GVB BRCC**

BYLAWS	APPLICABLE LAW	COMMENT
Directors.		
Sec. 18 Proxies. No director shall be entitled to		
vote by proxy.		0
Art. VII Sec. 1 OFFICERS. The officers of the	§ 9106 (a) (election of chairperson, vice	Sec. 1, 2, 5 are permissible GCLGPs and XBPLs. <sup>8</sup>
corporation shall be a General Manager, Treasurer,	chairperson); § 9108 (GM's duties and	
Secretary, Chairperson of the Board and Vice-	responsibilities).	Sec. 3 is valid for ceremonial titles. However, prior
Chairperson of the Board. The Secretary or		approval for an officer with actual authority is
Treasurer shall be residents of Guam but need not	§ 9107. [Board]: Duties. The Board shall: (a)	necessary where the duty is related to subject matter
be directors. The corporation may also have, at the	Promote visitor satisfaction with Guam as a tourist	that is XBLP.
discretion of the Board of Directors, one (1)	destination and facilitate the orderly growth and	
Deputy Manager, one or more Assistant	maintenance of the visitor industry; (b) Encourage	Sec. 4 cannot apply to employees because the terms
Secretaries, one or more Assistant Treasurers, and	and support the employment of local residents in	of their employment are governed by personnel
such other officers as may be appointed in the	job opportunities in the tourism industry. (c) Assist	rules and regulations.
accordance with the provisions of Section 3 of this	in the development of adequate tourist facilities and	
Article 7. No person may hold more than one	attractions, including local beautification projects;	Sec. 6, 7, 8 is permissible XBLP but not to the
office.	(d) Work with other entities to collect, analyze and	extent it confers or imposes a power on an officer
	evaluate pertinent data on the visitor industry	outside of the enabling law or delegation under §
Section 2. APPOINTMENT AND ELECTION	developed by itself, other governmental and private	9105 (k). "Power" should be avoided since it may
OF OFFICERS. The General Manager,	agencies and publish and disseminate	connote an authority to act that is conferred or
Chairperson of the Board, Vice-Chairperson of	comprehensive statistics and other data on a	imposed on the Bureau but not on the board or the
the Board, Vice- Chairperson of the Board,	monthly, quarterly and yearly basis. Data shall, as	chairperson, vice chairperson, GM or DGM.
Secretary and Treasurer shall be elected by a	reasonably available, include the number of visitors,	
two-thirds (2/3) majority vote of the Board of	expenditures by visitors, points of origin and	

<sup>&</sup>lt;sup>8</sup> Sec. 4's provision regarding removal and resignation of the GM, DGM and personal secretary to the GM (*viz* "[O]therwise directly adversely affected primarily or substantially for politically motivated cause") is likely too vague to be enforceable. 4 GCA §§ 4101, 4205 are controlling for employees who are officers.

### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
Directors, and each shall hold office until	destination, hotel occupancy, taxes collected, jobs	Sec. 9 is permissible GCLGP (duties of directors
submission of a letter of resignation, removal or	created and lost, percentage of U.S. and permanent	and officers; matters necessary for the proper or
otherwise disqualified to serve, or until a	residents employed at all levels in the visitor	convenient transaction of the business of the
successor has been elected and qualified.	industry, and any and all other relevant information	corporation).
	related to tourism and the visitor industry.	
Section 3. SUBORDINATE OFFICERS, ETC.	Notwithstanding any other provision of law, all	Sec. 10 contains provisions that are inconsistent
The General Manager, with the prior approval	government agencies shall coordinate with the	with the enabling act. The keeping and maintaining
of the Board of Directors by a two-thirds (2/3)	Bureau in providing the data and other information	of accounts and financial transactions are within the
majority vote, may appoint such personnel as	required herein so as to become an agency source	GM's primary responsibility and are probably
the business of the corporation may require,	for the dissemination of visitor industry statistics	provided for in the financial controller's job
which personnel shall have such authority and	and information; (e) Provide advice and technical	description. Disbursement of funds under § 9113 of
perform such duties as assigned by the General	assistance to tourism development organizations in	the enabling act is the responsibility of the Dept. of
Manager.	planning programs to attract visitors, and develop	Administration. The Board's fiscal authority
	and disseminate literature for distribution to	(budget approval), purchase order approval
Section 4. REMOVAL AND RESIGNATION.	visitors, and potential visitors to this territory; (f)	authority, duty to correct expenditure discrepancies
The Secretary, Treasurer or the General	Cooperate with regional agencies promoting	and recover unlawful expenditure, authority to
Manager may be removed, either with or	Micronesia and the Mariana Islands as a tourist	access the Rainy Day Fund are what may be
without cause, by a two-thirds (2/3) majority	destination; (g) Encourage and support local	provided for as EBSMs. If the treasurer be a
vote of the directors at any regular or special	activities, programs and development which would	director, no supervisory "powers" are provided to a
meeting of the Board.	enhance Guam as an attractive tourist destination;	treasurer in the enabling act; only board-level
mooting of the Dourd.	(h) Support the marketing of local arts, handicrafts	directives to employees are permissible pursuant to
Any officer may resign at any time by giving	and other manufactured products to visitors; and (i)	a duly passed resolution of the Board.
written notice to the Board of Directors or to	Encourage local cultural activities for tourist and	
the General Manager or to the Secretary of the	general public enjoyment.	<b>Recommendation:</b> the Treasurer as a corporate
corporation. Any such resignation shall take	CCL \$ 2204 a mainting of the manufacture in	officer is not necessary for governance. If the
effect upon the date of the receipt or at any later	GCL § 2204 a majority of the membership is	Treasurer position is not repealed, it should
encer upon the date of the receipt of at any fater	authorized to create bylaws or directors if	

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# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
time specified therein; and, unless otherwise specified therein, the acceptance of such resignation shall not be necessary to make it effective.	authorized through resolution that passed with 2/3 vote of the membership. § 2203 bylaws may provide for the corporation's officers.	probably be filled by the financial controller, who is subject to the authority of the GM/DGM.
With the exception of the General Manager, Deputy Manager, and the personal secretary to the General Manager, no officer or employee of the corporation shall be removed or	Public Officers Statute ("POS") 4 GCA § 4101. Personnel Policy. (a) (1) Employment in the service of the government of Guam shall be based upon merit, and selection and promotion of employees shall be free of personal or political consideration.	
terminated or otherwise directly adversely affected primarily or substantially for politically motivated causes.	§ 4205. Miscellaneous Prohibitions. (a) Preferences, conditions and prohibitions concerning employment in the Government shall conform with the	
Section 5. VACANCIES. A vacancy in any office because of death, resignation, removal, disqualification or any other cause shall be filled in the manner prescribed in this Article VII of the By-Laws for regular appointments to such	provisions of the Organic Act of Guam. No person shall be discriminated against in connection with any of the processes provided for by this Chapter or in the rules adopted thereunder because of race, color, political opinions or religious opinions or affiliations. (b) Any person who uses or attempts to	
office. Section 6. CHAIRPERSON OF THE BOARD. The Chairperson of the Board shall preside at all	use political influence or promises any advantage in connection with the selection or promotion of any employee in the classified services, solicits contributions for political purposes or solicits	
meetings of the Board of Directors, and exercise and perform such other powers and duties as may be, from time to time, assigned by the Board of Directors or prescribed by the By-	during office hours or at any time makes demands upon employees in the classified services for such contribution shall be guilty of a petty misdemeanor.	

### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
Laws.		
Section 7. GENERAL MANAGER. Subject to		
such supervisory powers, if any, as may be given		
by the Board of Directors to the Chairperson of		
the Board, the General Manager shall be the chief		
executive officer of the corporation and shall,		
subject to the control of the Board of Directors,		
have general supervision, direct and control of		
the business and officers of the corporation. The		
General Manager shall be a citizen of the United		
States and a resident of the Territory of Guam		
and shall possess the qualifications, knowledge,		
and experience necessary to pursue effectively		
the corporation's programs. The General		
Manager shall preside at all meetings of the		
members. He shall be an ex officio member of all		
the standing committees, including the executive		
committee, if any, and shall have the general		
powers and duties of management usually vested		
in the office of the President of a corporation, and		
the powers and duties as set forth in 12 GCA		
Section 9108 and such other powers as may be		
prescribed by the Board of Directors or the By-		
Laws. The General Manager shall be primarily		
responsible for carrying out all orders and		

### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
resolutions of the Board of Directors. The		
General Manager shall not be a director or		
contributing member.		
Section 8. DEPUTY MANAGER. In the absence		
or disability of the General Manager, the Deputy		
Manager shall perform all the duties of the		
General Manager, and when so acting shall have		
all the powers of, and be subject to all the		
restricting upon, the General Manager. The		
Deputy Manager shall have such other powers		
and perform such other duties as from time to		
time may be prescribed by the General Manager		
with the advice and consent of the Board of		
Directors. In the event there is no Deputy		
General Manager or such person is unable to		
act, then the Board of Directors may appoint an		
Acting Deputy Manager.		
Section 9. SECRETARY. The Secretary shall		
keep, or cause to be kept, a book of minutes at		
the principal office or such other place as the		
Board of Directors may order, of all meetings of		
directors and members, with the time and place		
of holding, whether regular or special, and if		
special, how authorized, the notice thereof		
given, the names of those present at directors'		

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BYLAWS	APPLICABLE LAW	COMMENT
meetings, the number of votes present or		
represented at members' meetings and the		
proceedings thereof. The Secretary shall keep,		
or cause to be kept, at the principal office a		
membership register showing the members and		
their addresses, the total annual dues of each		
member, and the number of votes to which each		
member is entitled. The Secretary shall give, or		
cause to be given, notice of all the meetings of		
the members and of the Board of Directors		
required by the By-Laws or by the law to be		
given, and shall keep the seal of the corporation		
in safe custody, and shall have such other		
powers and perform such other duties as may be		
prescribed by the Board of Directors or the By-		
Laws.		
Sec. 10. TREASURER. The Treasurer shall		
cause to be kept and maintained adequate and		
correct accounts of the properties and business		
transactions of the corporation, including		
accounts of its assets, liabilities, receipts,		
disbursements, gains and losses. The Treasurer		
shall cause to be deposited all monies and other		
valuables in the name and to the credit of the		
corporation with such depositories as may be		
designated by the [BOD]. The Treasurer shall		

### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
disburse the funds of the corporation as may be ordered by the [BOD] shall cause to be rendered to the BOD, whenever they request it, an account of all transactions and of the financial condition of the corporation and shall have such other powers and perform such other duties as may be prescribed by the [BOD] or the By-Laws. Unless otherwise directed by the BOD, the aforesaid duties of Treasurer shall be delegated to the [GM], subject to the supervisory powers of the Treasurer.		
Art. VIII. Section 1. EXECUTIVE COMMITTEES. The Board of Directors may appoint executive committees and delegate to such committees any of the powers and authorities of the Board in the management of the business and affairs of the corporation which are consistent with the By-Laws and the laws of Guam, including, but not limited to, the power to approve emergency funding not to exceed approved budget amounts in any one account, subject to subsequent ratification by a total of eight (8) directors at the next regular meeting of the Board. The Board of Directors shall have the power to prescribe the manner in which each committee shall be conducted. Each executive		Sec. 1 to the extent it purports to delegate powers is inconsistent with §§ 9105, 9106 and 9108 and should be repealed. Other problematic/inconsistent provisions: (a) Appropriation of funding is pursuant to the Executive Budget Law and is not XBLP or GCLGP; (b) approval of funding is legislative privilege, and disbursement of funds is the responsibility of DOA; (c) bureau business conducted through committee action that includes directors must comply with the OGL; (d) the board may only prescribe EBSM to a committee; (e) votes at committee are subject to § 9106 (i) while power of the bureau may be delegated pursuant to § 9105 (k). Sec. 2 should be amended to conform to these parameters.

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# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
committee shall be composed of elected and		Recommendation: the Bylaws should provide for
appointed members of the Board who are the		how the board will discharge its § 9107 duties.
Chairperson, Vice-Chairperson and one (1)		
Board Director; the General Manager,		
Secretary, and Treasurer shall be ex officio,		
nonvoting members of the committee. The		
Chair or Vice-Chairperson of the Board shall		
serve as Chairperson of the executive		
committee.		
Section 2. <u>OTHER COMMITTEES.</u> The Board of Directors may appoint other committees, including standing committees to assist the corporation in accomplishing its purpose. The following standing committee, and others as the Board may deem appropriate, may be maintained by the Board of Directors and may be chaired and staffed by such members, officers, directors and/or employees of the corporation as may be determined by the Board:		
1. Japan Marketing Committee		
2. Korea Marketing Committee		
3. Greater China Marketing Committee		
4. Russia & New Markets Committee		
5. North America & Pacific Markets		

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# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
6. Destination Management Committee		
7. Cultural Heritage & Community Outreach		
Committee		
8. Sports and Events Committee		
9. Membership Committee		
The Board of Directors shall have the power to prescribe the manner in which each committee shall be conducted.		
Art. IX, Sec. 1 RECORDS. The corporation shall maintain adequate and correct accounts, books and records of its business and properties,	GCL § 4201. Records Generally. All business corporations shall keep and carefully preserve a record of all business transactions, and a minutes	Sec. 1 is permissible GCLGP to the extent permitted under GCL § 4201.
and in particular shall keep such accounts and records as may be necessary to enable the Attorney General of Guam to determine that the applicable provisions of law regarding	[sic] of all meetings of directors, members in which shall be set forth in detail the time and place of holding the meeting, how authorized, the notice given, whether the meeting was regular or special, if	Sec. 2 is governed by, and public records may be provided or accessed through, the Sunshine Reform Act of 1991 (SRA) and should be repealed.
expenditure of public funds are being complied with. All of such books, records and accounts shall be kept at it principal place of business in	special its object, those present and absent, and every act done or ordered done at the meeting. On the demand of any director, member the time	Sec. 3 is permissible GCLGP but should be amended to provide for the SRA.
the Territory of Guam, as fixed by the Board of Directors from time to time.	when any director, member left the meeting must be noted on the minutes, and on a similar demand, the yeas and nays must be taken on any motion or	Sec. 4 is inconsistent with § 9106 (a) to the extent the board or members purport to grant signature or endorsement authority for payment instruments, §
Section 2. INSPECTION OF BOOKS AND RECORDS. All books and records of the corporation shall be open to inspection by the directors and members at reasonable times and	proposition and a record thereof carefully made. The protest of any director, member on any action or proposed action must be recorded in full on his demand. The record of all business	9105 to the extent it relates to organization and management of the bureau, and § 9108 to the extent it conflicts with the GM's operational and administrative responsibilities and should be

### McDONALD LAW OFFICE PRIVILEGED & CONFIDENTIAL ATTORNEY WORK PRODUCT

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BYLAWS	APPLICABLE LAW	COMMENT
places. Any member of the general public may	transactions of the corporation and the minutes of	amended or repealed to remove reference to the
inspect the corporations books and records in	any meeting shall be open to the inspection of any	Treasurer (who is presumed to be a director).
the manner set forth in Government Code	director, member of the corporation at	However, if an employee in the position of the
Section 6980 et. seq. as enacted by Public Law	reasonable hours.	financial controller is designated as the Treasurer,
19-5 Section 136.		the provision is permissible. Because the GM has
	§ 9105. Powers. The Bureau shall have and	primary responsibility for the bureau's business
Section 3. CERTIFICATION AND	exercise each and all of the following powers:	affairs, Board resolution is insufficient to give
INSPECTION OF BY-LAWS. The original or a	(b) Enter into contracts and execute all instruments	power to other persons to discharge duties of the
copy of these By-Laws, as amended or	necessary or appropriate in the exercise of any of its	treasurer, so that part of Sec. 4 should be repealed.
otherwise altered to date, certified by the	powers (g) Establish its internal organization	
Secretary, shall be open to inspection by the	and management	Sec. 5 has a number of inconsistencies.
members of the company.		Contractual authority arises pursuant to the
	§ 9113. Fiscal Authority. (c) The Legislature may	Procurement Law, but no procurement authority has
Sec. 4. CHECKS, DRAFTS, ETC. All checks,	condition payment of any sums appropriated	been conferred or imposed on the board.
drafts or other orders for payment of money, notes	pursuant to sub-section (a) of this section upon	Procurement is an administrative procedure which
or other evidences of indebtedness, issued in the	requirements that the membership match the	places primary responsibility for contracts with the
name of or payable to the corporation, shall be	appropriated funds, with cash or in-kind	GM. However, Sec. 5 conflates the board's fiscal
signed or endorsed by the [GM] and countersigned	contributions, on the basis of not more than twenty	authority under § 9113 (b) for yearly budget & plan
by the Treasurer or such other person or persons	cents (204) for every eighty cents (804) so	approval and the board's purchase order approval
and in such other manner as shall be determined	appropriated.	authority for expenditures under § 9111 then wrests
from time to time by resolution of the [BOD].		away the GM's administrative responsibility under
		§ 9111 and purports to grant delegation of this
Section 5. CONTRACTS, ETC HOW		administrative authority to the Board. Although all
EXECUTED. The Board of Directors, except as		directors are subject to conflict of interests
otherwise provided by law or the By-laws, may		standards, elected directors are not subject to
authorize any officer or officers, agent or		financial disclosure requirements that apply to
agents, to enter into any contract or execute any		appointed directors. This technically permissible

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BYLAWS	APPLICABLE LAW	COMMENT
instrument in the name of or on behalf of the		nondisclosure creates risk that an elected director
corporation. Such authority may be general or		may violate the ethical standards because of an
confined to specific instances. Unless so		undisclosed interest in a vendor having a contract or
authorized by the Board of Directors, no officer,		agreement with the bureau. Moreover, because
agent or employee shall have any power or		such conflicted elected director has no legal duty to
authority to bind the corporation by any contract		disclose his interest, there are no controls over this
or engagement, or to pledge its credit, or to		risk. Taxpayer lawsuits, fraud/misrepresentation/
render it liable for any purpose or to any amount.		good faith & fair dealing claims, administrative enforcement of the ethical standards by the Ethics
		Commission, and or debarment of the vendor by the
Section 6. ANNUAL MEMBERSHIP DUES.		OPA may result. Sec. 5 should be amended or
Members joining the corporation during the course		repealed.
of the year may have contributions prorated on a		
quarterly basis. However, voting rights shall not be		Recommendation: the members/board should
conferred nor shall voting member status be		consider a provision of the bylaws that imposes
conferred except as provided in Article IV above.		financial disclosure on elected and appointed directors alike.
Sec. 7. GOVERNMENT FUNDS. Government		
of Guam funds for the operations of the		Sec. 6 is permissible GCLGP.
corporation shall be furnished as provided by		
law subject to the conditions and limitation		Sec. 7 is permissible XBLP under § 9113 (c) if 2/3
therein. The Board of Directors shall contract		of the membership delegates this authority to the
with the Legislature concerning the ratio of		board.
contributed funds to the Government of Guam		
grants-in-aid.		
granto-m-alu.		

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# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
Art. X, Sec. 1. RIGHTS OF IMMUNITY. No	4 GCA § 3107. Same: Appointee or Employee. No	Sec. 1, 2 is not XBLP or GCLGP and should be
director or officer of the corporation shall be liable	member of any local governing body is liable for	repealed.
to the corporation for any action or omission or for	the negligent act or omission of any appointee or	
the actions, defaults, or negligence of any other	employee appointed or employed by him in his	
director, officer or employee for any loss suffered	official capacity, whether the appointment or	
or sustained by the corporation on account of the	employment was made singly or in conjunction	
above, unless the same has resulted from the	with other members of the local governing body,	
directors or officer's own willful misconduct or	unless the member or members of the local body	
willful neglect in the performance of such duties.	making the appointment either: (a) Knew or had	
The private property of the members of this	noticed that the person appointed or employed was	
corporation shall not be liable for corporate debts.	inefficient and incompetent to perform or render the	
	service or services for which he was appointed or	
Sec. 2 RIGHTS OF INDEMNIFICATION. The	employed. (b) Retained such inefficient or	
corporation shall indemnify and may purchase	incompetent person after knowledge or notice of	
insurance for any person who is or was a	such inefficiency or incompetency	
director or officer of the corporation or is or was		
serving at the request of the corporation as a	4 GCA § 3101. Definition: Local Governing Body.	
director or officer of another corporation,	As used in this Chapter, local governing body	
partnership, joint venture, trust or other	means the government of Guam and any other	
enterprise, and was or is a party or is threatened	political subdivision of this Territory which	
to be made a party to any threatened, pending,	hereafter may be created.	
or completed action, suit or proceeding, whether		
civil, criminal, administrative or investigative	5 GCA § 30108. Defense of Judges, Officers and	
(other than an action by or in the right of the	Employees. (a) Whenever any action for damages is	
corporation), against expenses (including	instituted against any officer or employee of the	
attorney's fees), judgments, fines, and amounts	government of Guam in his individual capacity for	
atomey s rees), judgments, mies, and amounts	the performance of an authorized official act, the	

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BYLAWS	APPLICABLE LAW	COMMENT
paid in settlement actually and reasonably incurred in connection with such action, suit or proceeding, done in good faith and in a manner reasonably believed to be in or not opposed to the best interests of the corporation and, with respect to any criminal action or proceeding, if no reasonable cause existed to believe such conduct was unlawful; or was or is a party or is threatened to be made a party to any threatened, pending or completed action or suit by or in the right of the corporation to procure a judgment in its favor, against expenses (including attorney's fees) actually and reasonably incurred in connection with the defense or settlement of such action or suit if done in good faith and in a manner reasonably believed to be in or not opposed to the best interests of the corporation, except that no indemnification shall be made under this subparagraph (ii) in respect to any claim, issue or matter as to which such person shall have been adjudicated to be liable for negligence or misconduct in the performance of any duty to the corporation unless and only to the extent that the court in which such action or suit was brought shall determine upon	officer or employee may request the Attorney General to undertake the defense of such action. If the Attorney General finds that the officer or employee acted in good faith, then, subject to the approval of the Governor, he shall appear and defend the officer or employee. (b) Nothing herein shall be interpreted to preclude the participation of the Attorney General in any litigation in order to protect the interests of the government of Guam, nor to prohibit the Attorney General to decline the defense of any of the above officers or employees on the grounds that criminal prosecution or disciplinary action requiring action by the Attorney General may proceed from the acts which are also the subject of the civil action for damages herein referred	

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BYLAWS	APPLICABLE LAW	COMMENT
application that, despite the adjudication of		
liability but in view of all the circumstances of		
the case, such person is fairly and reasonably		
entitled to indemnity for such expense which the		
court shall deem proper. The Board, by vote of		
two- thirds $(2/3)$ of the non-involved directors,		
may elect to advance the costs of any amount to		
be indemnified as aforesaid, or any portion		
thereof, provided a good cause appears therefore		
or adequate security is given therefore. The		
Board shall provide any required defense and		
shall advance any costs to be indemnified		
against if any such person is sued solely in the		
capacity as agent or representative of the		
corporation for acts of the corporation and no		
personal liability is claimed by the party suing		
and no claim in good faith is advanced by the		
corporation against said agent or representative.		
The foregoing rights of indemnification shall be		
in addition to any rights to which any such		
director or officer may otherwise be entitled		
under any agreement, pursuant to any vote of		
members, at law, in equity or otherwise. Any		
person who serves or continues to serve as a		
director or officer of the corporation shall be		

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BYLAWS	APPLICABLE LAW	COMMENT
deemed to do so in reliance upon the provisions		
of this Article VIII.		
Art. XI, FISCAL YEAR. The fiscal year of the		Art. XI is not XBLP or GCLGP and should be
corporation shall begin on October 1 of each year		repealed.
and shall end on September 30 of each year.		
Art. XII. CORPORATE SEAL. The corporate		Art. XII is not XBLP or GCLGP and should be
seal shall be circular in form and shall have		repealed.
inscribed thereon the name of the corporation, and		
the word Guam		
ARTICLE XIII AMENDMENT TO BY-LAWS	GCL § 2204	Sec. 1 is inconsistent with GCL § 2204 and should
Sec. 1. BY MEMBERS. New By-Laws may		be repealed because it requires a 2/3 vote of the
be adopted or these By-Laws may be repealed		members but the enabling act only requires a
or amended at their annual meeting, or at any		majority vote.
other meeting of the members called for that		
purpose, by a vote or by written assent of		Sec. 2, 3 are permissible GCLGP.
members entitled to exercise two-thirds $(2/3)$		
of the voting power of the corporation,		
provided that said amendments are in		
accordance with the laws of the Territory of		
Guam and provided that notice of the		
proposed amendments shall be given in the		
manner provided herein at least (10) days		
before such meeting.		
Sec. 2. BY DIRECTORS. The members		
possessing two-thirds (2/3) of the voting		

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BYLAWS	APPLICABLE LAW	COMMENT
power of the corporation may authorize the		
Board of Directors to amend or repeal any By-		
Laws or adopt new By-Laws; provided		
however, that any such power delegated to the		
Board shall be considered revoked whenever a		
majority of the members entitled to vote shall		
so vote at a regular or special meeting.		
Sec. 3 RECORD OF AMENDMENTS.		
Whenever an amendment or new By-Law is		
adopted, it shall be copied and inserted in the		
corporate minute book immediately preceding		
the original By-Laws. If any By-Law is		
repealed, the fact of repeal with the date of the		
meeting at which the repeal was enacted or		
written assent was filed shall be stated in said		
book.		
ART. XIV RULES AND REGULATIONS. The	See Hierarchy of Laws.	Art. XIV is inconsistent with the XBPLs and
Board of Directors may adopt rules and		GCLGPs and should be repealed. The board's
regulations, pursuant to the Administrative		enactments are subject to the enabling act and the
Adjudication Law not inconsistent with the By-		GCL and not vice-versa.
Laws to carry out the objectives and purposes of		
the corporation and the laws creating the Guam		
Visitors Bureau.		
ART. XV. MISCELLANEOUS. Sec. 1.	See Hierarchy of Laws.	Sec. 1, 2 are permissible GCLGP.
CONSTRUCTION AND DEFINITIONS. The		

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# GVB BRCC

BYLAWS	APPLICABLE LAW	COMMENT
Board of Directors may adopt rules and		
regulations, pursuant to the Administrative		
Adjudication Law not inconsistent with the By-		
Laws to carry out the objectives and purposes of		
the corporation and the laws creating the Guam		
Visitors Bureau.		
Unless the context otherwise requires, the general provision, rules of construction and definitions contained in the statutes of the Territory of Guam relating to corporations generally and to the Guam Visitors Bureau specifically shall govern the construction of these By-laws.		
Without limiting the generality of the foregoing, the masculine gender includes the feminine and neuter, the singular number includes the plural and the plural number includes the singular, and the term "person" includes a corporation as well as a natural person.		
Sec. 2. PARLIAMENTARY PROCEDURES. The meeting of the members and Board of Directors shall be governed by and conducted according to the latest edition of Robert's Rules and Order: <u>MANUAL OF PARLIAMENTARY</u>		

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BYLAWS	APPLICABLE LAW	COMMENT
<u>RULES</u> , except as the board may otherwise		
decide.		